

Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 AID-20 IGA-02 AGR-20 DRC-01 ABF-01

DEAE-00 CIAE-00 INR-11 IO-14 JUSE-00 NSAE-00 RSC-01

SNM-02 SY-04 TRSE-00 USIA-15 NSC-07 SCI-06 OMB-01

SS-20 DODE-00 L-03 /143 W
----- 004129

R 131147Z SEP 74

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC 7698

LIMITED OFFICIAL USE SECTION 1 OF 2 PHNOM PENH 12312

STATE FOR EA/LC, S/NM AND A/AID

E.O.11652: N/A

TAGS: SNAR CB

SUBJECT: FISCAL YEAR 1976 PROGRAM GUIDANCE: NARCOTICS

REF: A. STATE 171044

B. STATE 160296 (AUGUST, 1973)

C. PHNOM PENH 9308 (SEPTEMBER, 1973)

1. STATEMENT OF GOAL -- WE DO NOT BELIEVE THE NARCOTICS CONTROL PROGRAM GOALS IN THE KHMER REPUBLIC AND THIS COUNTRY'S IMPORTANCE TO THE OBJECTIVES OF INTERNATIONAL NARCOTICS CONTROL PROGRAMS AS ENUNCIATED IN PRIOR SUBMISSIONS REQUIRE REFORMULATION. THE WAR CONTINUES TO PLACE CONSIDERABLE LIMITATIONS ON THE PROGRESS THAT CAN BE EXPECTED. THERE IS NO PRODUCTION OR REFINEMENT OF OPIUM HERE, NARCOTICS USE IS NEGLIGIBLE, BUT NARCOTICS DO TRANSIT CAMBODIA. ALTHOUGH EVIDENCE IS SKIMPY AND DIFFICULT TO GET, OUR IMPRESSION IS THAT THIS CAMBODIAN LINK IN ILLICIT NARCOTICS MOVEMENT IS SECONDARY. ACCORDINTLY, IT IS OUR VIEW THAT BECAUSE OF THE DIMENSIONS OF THE PROBLEM HERE AND THE LIMITATIONS IMPOSED BY THE WAR ON OUR ABILITY TO AFFECT IT, THE PRESENT SCOPE OF THE NAR-

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COTICS CONTROL PROGRAM IS APPROPRIATE.

2. RELATIONSHIP BETWEEN GOALS AND REQUESTS - WE BELIEVE THAT WE CAN MOST USEFULLY ASSIST THE KHMER IN THE DEVELOPMENT AND IMPROVEMENT OF THEIR PROFESSIONAL EXPERTISE SO THAT THE NARCOTICS CONTROL AGENCIES ESTABLISHED AT OUR URGING WILL BECOME MORE EFFECTIVE AND THE EQUIPMENT WE HAVE FURNISHED BE BETTER USED. AT THE PRESENT TIME, WE DO NOT CONSIDER AN EXPANSION OF THESE RELATIVELY MODEST GOALS TO BE REALISTIC. THUS OUR REQUESTS CONTINUE TO CENTER ON TRAINING IN THE UNITED STATES FOR A LIMITED NUMBER OF KHMER NARCOTICS DIRECTORATE OFFICIALS. THESE GOALS WILL BE ALSO SERVED BY CONTINUING THE PROGRAM OF BI-MONTHLY TDY VISITS BY DEA OFFICERS FROM SAIGON TO CONSULT WITH AND ADVISE THE KHMER.

3. RELATIONSHIP TO NON-SECTION 482 FUNDING - NOT APPLICABLE.

4. POLICY AND PROGRAM ISSUES -

A. THE GKR HAS COOPERATED WITH THE U.S. IN THE ESTABLISHMENT OF A NARCOTICS CONTROL PROGRAM, THE CONCEPT OF WHICH INITIALLY WAS COMPLETELY UNFAMILIAR TO THE KHMER. THE KHMER NOW HAVE DEVELOPED A CLEAR COMMITMENT TO NARCOTICS CONTROL. THEIR MATERIAL CONTRIBUTIONS, HOWEVER, ARE LIMITED BECAUSE OF THE COUNTRY'S BATTLE FOR SURVIVAL. THE STRUGGLE AGAINST A DETERMINED ENEMY MEANS THAT BUDGETARY RESOURCES, INADEQUATE IN ANY CASE, ARE ALLOCATED ELSEWHERE. NARCOTICS CONTROL, ALONG WITH MANY OTHER WORTHWHILE PROGRAMS, HAS TO TAKE A BACK SEAT TO THE WAR. FURTHERMORE, KHMER NARCOTICS OFFICIALS ARE GREATLY HAMPERED BY THEIR LACK OF MOBILITY WITHIN THE COUNTRY. THEY LACK THE RESOURCES TO GET TO THE REMOTE, OFTEN INSECURE, AREAS ALONG THE BORDER AND ON THE RIVERS WHERE THE TRAFFICKING PROBLEM LIES. THERE IS LITTLE PROSPECT OF CHANGE IN THIS UNTIL THE FIGHTING ABATES. THUS, WE SEE LITTLE PURPOSE IN NEW DIPLOMATIC OR PROGRAM INITIATIVES WHICH WOULD BE BEYOND THE CAPACITY OF THE KHMER AT THIS TIME TO ABSORB.

B. THE SITUATION AS DESCRIBED IN THE PRECEDING PARALIMITED OFFICIAL USE

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GRAPHS EFFECTIVELY RULES OUT, IN OUR VIEW, SUCH LONG-TERM INSTITUTION BUILDING FOR THE TIME-BEING.

C. N/A

D. N/A

3. THE PROSPECTS FOR THIS ARE UNLIKELY. CAMBODIA'S NEEDS IN MANY AREAS, PARTICULARLY FOR REFUGEE AND RELIEF ASSISTANCE, ARE SO URGENT AND OVERWHELMING IN NATURE IN COMPARISON WITH NARCOTICS CONTROL THAT WE BE-

IEVE ANY PROSPECTIVE DONORS WILL (AND PROBABLY SHOULD)
CONCENTRATE THEIR EFFORTS IN THESE OTHER AREAS.

5. BUDGETARY INFORMATION

TABLE I (SUMMARY)

A. PROJECTS APPEARING IN FY 1974 -- AID TRAINING (EN-
FORCEMENT).

(1) 4,400; (2) 15,200; (3) NONE; (4) NONE; (5) \$19,600.

B. NEW PROPOSALS - AID TRAINING (ENFORCEMENT).

(1) NONE; (2) NONE; (3) \$10,000; (4) NONE; (5) \$10,100.

(THIS IS A RECOMMENDATION FOR U.S. TRAINING TO TWO
PERSONS IN COUSES UP TO 21 WEEKS IN LENGTH. FUNDS FOR
THIS TRAINING WOULD BE SOUGHT FROM SECTION 482).

TABLE II (TRAINING)

A. NARRATIVE

(1) PROJECT TARGET AND COURSE OF ACTION -- U.S. TRAINING
OF KHMER NARCOTICS OFFICIALS IS ENVISAGED IN ORDER TO
CONTINUE TO HELP PROVIDE THEM WITH THE BASIC COMPETENCE
TO UNDER TAKE EFFECTIVE NARCOTICS CONTROL ACTIVITIES. A
NUMBER OF AGENTS HAVE ALREADY BEEN SO TRAINED IN THE
PAST AND THE GOAL IS TO TRAIN TWO MORE DURING FY 1976.
THE NEWLY-TRAINED AGENTS WILL UTILIZE AND FURTHER HONE
THEIR TECHNICAL PROFICIENCY IN THE COURSE OF THEIR WORK
AND WILL ATTEMPT TO IMPROVE THE PERFORMANCE OF THEIR
SUBORDINATES AND COLLEAGUES AS WELL AS THROUGH
ON-THE-JOB GUIDANCE AND ADVICE. STATE AND AID PROVIDE
COORDINATION WITH THE HOST GOVERNMENT.

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